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(Original Signature of Member)

119TH CONGRESS
1ST SESSION

H. R. _____

To require original equipment manufacturers of digital electronic equipment to make available certain documentation, diagnostic, and repair information to independent repair providers, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

Mr. MORELLE introduced the following bill; which was referred to the
Committee on _____

A BILL

To require original equipment manufacturers of digital electronic equipment to make available certain documentation, diagnostic, and repair information to independent repair providers, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Fair Repair Act”.

1 **SEC. 2. REQUIREMENTS FOR ORIGINAL EQUIPMENT MANU-**
2 **FACTURERS.**

3 (a) IN GENERAL.—In the case of digital electronic
4 equipment manufactured by or on behalf of, sold, or other-
5 wise supplied by an original equipment manufacturer, the
6 original equipment manufacturer shall make available, for
7 the purposes of diagnosis, maintenance, or repair of such
8 equipment, to independent repair providers and owners of
9 such equipment on fair and reasonable terms, documenta-
10 tion, parts, and tools, inclusive of any updates.

11 (b) PROHIBITION ON THE USE OF CERTAIN
12 PARTS.—An original equipment manufacturer shall not
13 use parts pairing or any other mechanism to—

14 (1) prevent the installation or functioning of
15 any otherwise-functional part, including a non-man-
16 ufacturer approved replacement part or component;

17 (2) inhibit or reduce the functioning of any
18 part, such that replacement by an independent re-
19 pair provider or the device owner would cause the
20 device to operate with reduced functionality or per-
21 formance;

22 (3) create false, misleading, deceptive, or non-
23 dismissible alerts or warnings about parts;

24 (4) charge additional fees or increased prices
25 for future repairs; or

1 (5) limit who can purchase parts or perform re-
2 pair services.

3 **SEC. 3. ENFORCEMENT.**

4 (a) ENFORCEMENT BY THE FEDERAL TRADE COM-
5 MISSION.—

6 (1) UNFAIR OR DECEPTIVE ACTS OR PRAC-
7 TICES.—A violation of section 2 shall be treated as
8 a violation of a rule defining an unfair or deceptive
9 act or practice prescribed under section 18(a)(1)(B)
10 of the Federal Trade Commission Act (15 U.S.C.
11 57a(a)(1)(B)).

12 (2) POWERS OF THE COMMISSION.—

13 (A) IN GENERAL.—The Commission shall
14 enforce this Act and any regulations promul-
15 gated under this Act in the same manner, by
16 the same means, and with the same jurisdic-
17 tion, powers, and duties as though all applicable
18 terms and provisions of the Federal Trade
19 Commission Act (15 U.S.C. 41 et seq.) were in-
20 corporated into and made a part of this Act,
21 and any person who violates this Act or a regu-
22 lation promulgated under this Act shall be sub-
23 ject to the penalties and entitled to the privi-
24 leges and immunities provided in the Federal
25 Trade Commission Act.

1 (B) REGULATIONS.—The Commission
2 may, under section 553 of title 5, United States
3 Code, prescribe any regulations it determines
4 necessary to carry out this Act.

5 (C) EFFECT ON OTHER LAWS.—Nothing in
6 this Act shall be construed to limit the author-
7 ity of the Commission under any other provi-
8 sion of law.

9 (b) ENFORCEMENT BY STATE ATTORNEYS GEN-
10 ERAL.—

11 (1) IN GENERAL.—If the chief law enforcement
12 officer of a State, or an official or agency designated
13 by a State, has reason to believe that any person has
14 violated or is violating section 2, the attorney gen-
15 eral, official, or agency of the State, in addition to
16 any authority it may have to bring an action in
17 State court under State law, may bring a civil action
18 in any appropriate United States district court or in
19 any other court of competent jurisdiction, including
20 a State court, to—

21 (A) enjoin further such violation by such
22 person;

23 (B) enforce compliance with such section;

24 (C) obtain civil penalties; and

1 (D) obtain damages, restitution, or other
2 compensation on behalf of residents of the
3 State.

4 (2) NOTICE AND INTERVENTION BY THE
5 FTC.—The attorney general (or other such officer)
6 of a State shall provide prior written notice of any
7 action under paragraph (1) to the Commission and
8 provide the Commission with a copy of the complaint
9 in the action, except in any case in which such prior
10 notice is not feasible, in which case the attorney gen-
11 eral shall serve such notice immediately upon insti-
12 tuting such action. The Commission shall have the
13 right—

14 (A) to intervene in the action;

15 (B) upon so intervening, to be heard on all
16 matters arising therein; and

17 (C) to file petitions for appeal.

18 (3) LIMITATION ON STATE ACTION WHILE FED-
19 ERAL ACTION IS PENDING.—If the Commission has
20 instituted a civil action for violation of this Act, no
21 State attorney general, or official or agency of a
22 State, may bring an action under this paragraph
23 during the pendency of that action against any de-
24 fendant named in the complaint of the Commission
25 for any violation of this Act alleged in the complaint.

1 (4) RELATIONSHIP WITH STATE LAW CLAIMS.—

2 If the attorney general of a State has authority to
3 bring an action under State law directed at acts or
4 practices that also violate this Act, the attorney gen-
5 eral may assert the State law claim and a claim
6 under this Act in the same civil action.

7 **SEC. 4. RULES OF CONSTRUCTION, LIMITATIONS, AND NON-**
8 **APPLICATION.**

9 The following rules of construction, limitations, and
10 non-application provisions apply to this Act:

11 (1) SECURITY-RELATED FUNCTIONS NOT EX-
12 CLUDED.—For digital electronic equipment that con-
13 tains an electronic security lock or other security-re-
14 lated function, the original equipment manufacturer
15 shall make available to the owner and to inde-
16 pendent repair providers, on fair and reasonable
17 terms, any special documentation, tools, and parts
18 needed to disable the lock or function, and to reset
19 it when disabled in the course of diagnosis, mainte-
20 nance, or repair of the equipment, to restore full
21 functionality of the equipment.

22 (2) PROTECTION OF TRADE SECRETS.—Nothing
23 in this Act shall be construed to require an original
24 equipment manufacturer to divulge a trade secret, as
25 defined in section 1839 of title 18, United States

1 Code, to an owner or an independent repair provider
2 except as necessary to provide documentation, parts,
3 and tools on fair and reasonable terms.

4 (3) TERMS OF AGREEMENT WITH AUTHORIZED
5 REPAIR PROVIDERS.—No provision in this Act shall
6 be construed to abrogate, interfere with, contradict,
7 or alter the terms of any arrangement described in
8 section 6(1)(A), including the performance or provi-
9 sion of warranty or recall repair work by an author-
10 ized repair provider on behalf of an original equip-
11 ment manufacturer pursuant to such arrangement,
12 except that any provision in such terms that pur-
13 ports to waive, avoid, restrict, or limit an OEM's ob-
14 ligations to comply with this Act shall be void and
15 unenforceable.

16 (4) NON-APPLICATION TO MOTOR VEHICLE OR
17 MOTOR VEHICLE EQUIPMENT MANUFACTURERS.—
18 Nothing in this Act shall apply to a motor vehicle
19 manufacturer, a manufacturer of motor vehicle
20 equipment, or a motor vehicle dealer, acting in that
21 capacity.

22 (5) NON-APPLICATION TO MANUFACTURERS OF
23 MEDICAL DEVICES.—Nothing in this Act shall apply
24 to a manufacturer of a medical device, acting in that
25 capacity.

1 (6) NON-APPLICATION TO MANUFACTURERS OF
2 OFF-ROAD OR NON-ROAD VEHICLES.—Nothing in
3 this Act shall apply to any manufacturer, dis-
4 tributor, importer, or dealer of an off-road or non-
5 road vehicle, acting in that capacity, including with-
6 out limitation, aircraft, motorcycles, marine vessels,
7 all terrain sports vehicles, utility terrain vehicles,
8 recreational vehicles, and racing vehicles.

9 (7) NON-APPLICATION TO MANUFACTURERS OF
10 SAFETY COMMUNICATIONS EQUIPMENT.—Nothing in
11 this Act shall apply to any manufacturer of safety
12 communications equipment, the intended use of
13 which is for emergency response or prevention pur-
14 poses by an emergency services organization, such as
15 police, fire, or medical and emergency rescue services
16 agencies, acting in that capacity.

17 **SEC. 5. LIMITATION OF LIABILITY.**

18 (a) DAMAGE RESULTING FROM REPAIR.—No origi-
19 nal equipment manufacturer or authorized repair provider
20 shall be liable for any damage or injury to any digital elec-
21 tronic equipment, person, or property that occurs as a re-
22 sult of repair, diagnosis, maintenance, or modification per-
23 formed by an independent repair provider or owner, or any
24 other use by an independent repair provider or owner of

1 parts, tools, or documentation provided by an original
2 equipment manufacturer, including with respect to any—

3 (1) indirect, incidental, special, or consequential
4 damages;

5 (2) loss of data, privacy, or profits; or

6 (3) inability to use, or reduced functionality of,
7 the digital electronic equipment.

8 (b) NO WARRANTY FOR INDEPENDENT REPAIR PRO-
9 VIDERS OR OWNERS.—An original equipment manufac-
10 turer shall not be required to warrant any repairs provided
11 by independent repair providers or owners.

12 (c) IMPROPER USE OF PERSONAL DATA.—No origi-
13 nal equipment manufacturer shall be liable for improper
14 use of personal data or any data privacy or security breach
15 in connection with repair, diagnosis, maintenance, or
16 modification performed by an independent repair provider
17 or owner.

18 **SEC. 6. DEFINITIONS.**

19 In this Act, the following definitions apply:

20 (1) AUTHORIZED REPAIR PROVIDER.—

21 (A) IN GENERAL.—The term “authorized
22 repair provider” means with respect to an
23 OEM, a person that—

24 (i) has an arrangement with the OEM
25 in which the OEM grants to the person li-

1 cense to use a trade name, service mark,
2 or other proprietary identifier for the pur-
3 poses of offering the services of diagnosis,
4 maintenance, or repair of digital electronic
5 equipment under the name of the OEM; or
6 (ii) otherwise has an arrangement
7 with the OEM to offer such services on be-
8 half of or under contract with the OEM.

9 (B) CLARIFICATION.—An OEM that offers
10 the services of diagnosis, maintenance, or repair
11 of digital electronic equipment manufactured by
12 it or on its behalf, or sold or otherwise supplied
13 by the OEM, shall be considered an authorized
14 repair provider with respect to such equipment.

15 (2) DIGITAL ELECTRONIC EQUIPMENT.—The
16 term “digital electronic equipment” means any prod-
17 uct that depends for its functioning, in whole or in
18 part, on digital electronics embedded in or attached
19 to the product.

20 (3) DOCUMENTATION.—The term “documenta-
21 tion” means any manuals, diagrams, reporting out-
22 put, service code descriptions, schematic, security
23 code or password, or other information used in ef-
24 fecting the services of diagnosis, maintenance, or re-
25 pair of digital electronic equipment.

1 (4) FAIR AND REASONABLE TERMS.—The term
2 “fair and reasonable terms”, with respect to a part,
3 tool, or documentation, means at costs and terms
4 that are equivalent to the most favorable costs and
5 terms under which an OEM offers the part, tool, or
6 documentation to an authorized repair provider—

7 (A) accounting for any discount, rebate,
8 convenient and timely means of delivery, means
9 of enabling fully restored and updated
10 functionality, rights of use, or other incentive or
11 preference the OEM offers to an authorized re-
12 pair provider, and for any additional cost, bur-
13 den, or impediment the OEM imposes on an
14 owner or independent repair provider;

15 (B) not conditioned on or imposing a sub-
16 stantial obligation or restriction that is not rea-
17 sonably necessary for enabling the owner or
18 independent repair provider to engage in the di-
19 agnosis, maintenance, or repair of digital elec-
20 tronic equipment made by or on behalf of the
21 OEM; and

22 (C) not conditioned on an arrangement de-
23 scribed in paragraph (1)(A).

24 (5) INDEPENDENT REPAIR PROVIDER.—

1 (A) IN GENERAL.—The term “independent
2 repair provider” means with respect to an
3 OEM, a person that is not affiliated with the
4 OEM or with an authorized repair provider of
5 the OEM, when such person is engaged in the
6 diagnosis, maintenance, or repair of digital elec-
7 tronic equipment manufactured by or on behalf
8 of, sold, or otherwise supplied by the OEM.

9 (B) CLARIFICATION.—An OEM or, with
10 respect to that OEM, a person who has an ar-
11 rangement described in paragraph (1)(A) with
12 that OEM, or who is affiliated with a person
13 who has such an arrangement with that OEM,
14 shall be considered an independent repair pro-
15 vider for the purposes of those instances when
16 such OEM or person engages in the diagnosis,
17 service, maintenance, or repair of digital equip-
18 ment that is not manufactured by or on behalf
19 of, sold, or otherwise supplied by that OEM.

20 (6) MEDICAL DEVICE.—The term “medical de-
21 vice” has the meaning given the term “device”
22 under section 201(h) of the Federal Food, Drug and
23 Cosmetic Act (21 U.S.C. 321(h)).

24 (7) MOTOR VEHICLE.—The term “motor vehi-
25 cle” means a vehicle that is designed for trans-

1 porting persons or property on a street or highway
2 and is certified by the manufacturer under all appli-
3 cable Federal safety and emissions standards and re-
4 quirements for distribution and sale in the United
5 States.

6 (8) MOTOR VEHICLE DEALER.—The term
7 “motor vehicle dealer” means a person who—

8 (A) is engaged in the business of selling or
9 leasing new motor vehicles to another person
10 pursuant to a franchise agreement;

11 (B) has obtained a license to engage in
12 such business under the applicable State law;
13 and

14 (C) is engaged in the services of diagnosis,
15 maintenance, or repair of motor vehicles or
16 motor vehicle engines pursuant to such fran-
17 chise agreement.

18 (9) MOTOR VEHICLE MANUFACTURER.—The
19 term “motor vehicle manufacturer” means a person
20 engaged in the business of manufacturing or assem-
21 bling new motor vehicles.

22 (10) ORIGINAL EQUIPMENT MANUFACTURER;
23 OEM.—The term “original equipment manufacturer”
24 or “OEM” means a person who is engaged in the
25 business of selling, leasing, or otherwise supplying

1 new digital electronic equipment or parts of equip-
2 ment manufactured by or on behalf of itself, to any
3 person.

4 (11) OWNER.—The term “owner” means a per-
5 son who owns or leases digital electronic equipment.

6 (12) PART.—The term “part” means any re-
7 placement part, either new or used, made available
8 by or to an OEM for purposes of effecting the serv-
9 ices of maintenance or repair of digital electronic
10 equipment manufactured by or on behalf of, sold, or
11 otherwise supplied by the OEM.

12 (13) PARTS PAIRING.—The term “parts pair-
13 ing” means, with respect to a part, the practice of
14 employing software to identify component parts
15 through the use of a unique identifier.

16 (14) TOOL.—The term “tool” means any soft-
17 ware program, hardware implement, or other appa-
18 ratus used for diagnosis, maintenance, or repair of
19 digital electronic equipment, including software or
20 other mechanisms that provision, program, or pair a
21 part, calibrate functionality, or perform any other
22 function required to bring the equipment back to
23 fully functional condition.

1 **SEC. 7. EFFECTIVE DATE.**

2 This Act shall take effect 60 days after the date of
3 enactment of this Act and shall apply with respect to
4 equipment sold or in use on or after the effective date of
5 this Act.